

# Assessment and valuation of public health impacts from gradual biodiesel implementation in the transport energy matrix in Brazil

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## Abstract

Carbon dioxide from fossil fuels and industrial processes accounted for approximately 78% of the total increase in greenhouse gas emissions from 1970-2010. The economic advantages of reducing fossil fuel combustion and improving air quality, including a reduction in chronic diseases and their associated health care costs, and the economic opportunities associated with the development of alternative energy sources are undoubtedly one of the main initiatives to be defined by governments in the sphere of public health. The objective of this study is to estimate the impact of the addition of different levels of biodiesel to diesel for automotive use on public health, considering changes in the ambient concentration of fine particles. Considering the two most populous metropolitan areas in Brazil, São Paulo and Rio de Janeiro, for a period of 11 years (2015-2025), by increasing the percentage of biodiesel to 20% (B20), it is estimated that there would be 13,000 fewer deaths and a gain generated from the avoided lost productivity of more than US\$ 816 million. A total of 28,000 hospitalizations through the public health system would be avoided, generating a cost savings of US\$ 25 million. Against the backdrop of a lack of policies and initiatives to combat air pollution, the magnitude of the results points to the importance of such a study in guiding the decisions of government officials with regard to how a city intervention, the addition of biodiesel to improve air quality, will bring a consequent benefit in the area of health.

**Keywords:** biofuel policies, particulate matter, air pollution, health impact assessment, public policies

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## 1. Introduction

Reductions in GHG emissions are critical to minimizing climate change. Biodiesel has been considered to be among the alternatives for fueling heavy duty vehicles because of its advantageous CO<sub>2</sub> balance. In the official 68th World Health Assembly report in May 2015, the World Health Organization (WHO) concluded that the reduction of air pollution-related health impacts can be a health-relevant indicator for sustainable development policies. The WHO officially invited member states to support the initiatives to monitor and combat pollutant emissions. In this context, when adopting new fuel alternatives, the corresponding effects should be addressed in terms of the emissions of local pollutants. Recently, the WHO estimated that approximately 8 million premature deaths worldwide are caused by local pollutants: 3.7 million deaths are attributed to external air pollution, and 4.3 million deaths are attributed to indoor air pollution (WHO, 2015a), using ambient concentrations of fine particles (PM<sub>2.5</sub>) as a reference. PM<sub>2.5</sub> is the pollutant that is most consistently associated with adverse health outcomes, such as respiratory and cardiovascular diseases (Pope *et al.*, 2002) and lung cancer (Hamra *et al.*, 2014). Diesel emissions are the main automotive source of PM<sub>2.5</sub> in São Paulo. According to the Air Quality Report (CETESB, 2014), the contribution to PM<sub>2.5</sub> by diesel is 49.5%. Biodiesel has been considered to be among the alternatives to diesel to run heavy duty vehicles because of its low GHG emissions. However, its effect on public health (due to local pollutants such as fine particles) has not been fully established. As a general rule, a heavy duty engine emits fewer particles when biodiesel is utilized (Pinto *et al.*, 2005). The objective of this study is to estimate the impact of the addition of different levels of biodiesel to diesel on public health, considering changes in the ambient concentrations of fine particles.

## 2. Methodology

The environmental indicator that was adopted in the intervention scenario is fine inhalable particulate matter (PM<sub>2.5</sub>), which is recommended by the WHO (WHO, 2006) for health assessment studies on environmental impact.

49 Some simulations were conducted in the metropolitan area of São Paulo (MASP) and the  
50 metropolitan area of Rio de Janeiro (MARJ), which were chosen for their extensive diesel fleet and  
51 significant diesel source contribution to atmospheric pollution. In 2012<sup>6</sup>, the mean annual daily  
52 PM<sub>2.5</sub> levels were 21.6 µg/m<sup>3</sup> in the MASP and 24.8 µg/m<sup>3</sup> in the MARJ.

53 The simulated biodiesel contribution in the study scenario was set to 7% (B7) and 20%  
54 (B20)<sup>7</sup>—scenarios of different blends of biodiesel (percentage increase of biofuel per liter of  
55 mineral diesel)—compared with 5% (B5) biodiesel addition to diesel, considering the base year  
56 2012. The period for the simulation was ten years—from 2015 to 2025—considering the same level  
57 of PM concentration as 2012 for all years.

58 Based on the determination of the PM emission share of the diesel source, the next step was  
59 to determine the decrease in PM emissions with different biodiesel blends (Giakoumis *et al.*, 2012).  
60 The B7 case shows a 1.6% reduction in PM<sub>2.5</sub> emissions compared with B5 and a 9.6% reduction  
61 compared with B20. The health impact is assessed based on the reference value (standard) of PM<sub>2.5</sub>  
62 levels of 10 µg/m<sup>3</sup> (annual mean) established by the World Health Organization, which is the lowest  
63 pollutant level with a significant effect on health.

64 This study estimates the impact of biodiesel health effects (contribution of the gradual  
65 addition of biodiesel to the energy matrix) by the number of hospitalizations due to diseases that are  
66 related to air pollution (respiratory and cardiocerebrovascular diseases and lung cancer) and  
67 mortality rates based on the environmental results. The burden of diseases that are attributable to air  
68 pollution is calculated according to the method proposed by the WHO (Ostro, 2004; WHO, 2006).  
69 The methodological steps are employed to estimate the relative risk of exposure to air pollution,  
70 which is used to calculate the air pollution-attributable fraction of health outcomes, and the number

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<sup>6</sup> The year of 2012 was chosen as the last year with available official data on hospital mortality and morbidity from the Ministry of Health. The B5 diesel was the fuel used throughout the year of 2012 by the Brazilian fleet.

<sup>7</sup> When the National Program for the Production and Use of Biodiesel was launched, in 2014, it has defined the mixture of 7% of biodiesel in the diesel (B7) sold to the final consumer and, estimated that, by 2020, the program would reach the stage B20, when the concentration of biodiesel added is 20%.

71 of air pollution-attributable health events (Rodrigues *et al.*, 2015; WHO, 2006) for each scenario:  
72 reference scenario—with 5% biodiesel—and alternative scenarios—with 7% and 20% biodiesel.

73 The expected benefit from the gradual addition of biodiesel is given by

$$74 \quad Y^{BX} = PM_{2.5}^a - PM_{2.5}^{BX} * Y = PM_{2.5}^a - PM_{2.5}^{BX} \quad (1)$$

75 where

76  $Y^{BX}$  = expected benefit from the addition of different fractions of biodiesel, and BX  
77 represents each scenario (B7 and B20) of biodiesel addition.

78  $PM_{2.5}^a$  = air pollution level of each metropolitan area, considering the standard biodiesel B5  
79 (5% biodiesel per liter of mineral diesel, standard measure), and

80  $PM_{2.5}^{BX}$  = expected air pollution level when adding each biodiesel fraction (B7 and B20)

81 The following databases were used to calculate the number of air pollution-attributable  
82 deaths and hospitalizations between 2015 and 2025: 1) deaths - per five-year age groups in 2012,  
83 Mortality Information System (Sistema de Informações de Mortalidade - SIM) of the Brazilian  
84 Ministry of Health (MoH); 2) Mortality projections of the Brazilian Institute of Geography and  
85 Statistics (Instituto Brasileiro de Geografia e Estatística - IBGE) until 2025 (2013 Revision); 3)  
86 Hospital Information System (Sistema de Informações Hospitalares - SIH) of the Brazilian MoH,  
87 which records all hospitalizations that occur in the public health system: hospitalizations per age  
88 group for causes outlined in Table 1 in 2012; and 4) IBGE projections of population growth until  
89 2025 (2013 Revision) to calculate the number of hospitalizations for each cause. Because the IBGE  
90 projections pertain to Brazil and the Federative Units (States), the following assumptions were  
91 adopted to obtain mortality and hospitalization projections for the study areas: a) the percentage of  
92 deaths in each metropolitan area (relative to the total of the Federative Unit) observed in 2012  
93 remains constant throughout the projection period, and b) the hospitalization rate observed in 2012  
94 remains constant throughout the projection period, which is a method known as fixed-rate  
95 projection (Finlayson, 2004; Rodrigues *et al.*, 2013).

96 **Table 1**  
 97 Causes of deaths and hospitalizations included in the projections

<b>Mortality</b>	<b>ICD-10 group</b>	<b>Age group</b>
1) All deaths	All (ICD-10 chapters I to XVI)	All
Hospitalizations and hospitalization costs	<b>ICD-10 groups</b>	<b>Age groups</b>
1) Cancer	Malignant neoplasm of trachea, bronchus and lung (ICD C33-C34)	40 years and older
2) Cardiovascular		
<b>Stroke</b>	Stroke, not specified as hemorrhage or infarction (ICD I64)	40 years and older
<b>IH</b>	Intracranial hemorrhage (ICD I60-I62)	
<b>AMI</b>	Acute myocardial infarction (ICD I21-I22)	
<b>CI</b>	Cerebral infarction (ICD I63)	
<b>OIHD</b>	Other ischemic heart diseases (ICD I20, I23-I25)	
3) Resp_children		
<b>Pneumonia</b>	Pneumonia (ICD J12-J18)	Until 5 years of age
4) Resp_adults	Bronchitis, emphysema and other chronic obstructive pulmonary diseases (ICD J40-J44)	60 years and older
	Asthma (ICD J45-J46)	
	Pneumonia (ICD J12-J18)	60 years and older

98 **Source:** Mortality Information System (SIM) and Hospital Information System (SIH) of the Unified Health  
 99 System (Sistema Único de Saúde - SUS).

100 The beta parameter is needed to calculate the number of air pollution attributable deaths and  
 101 hospitalizations, as shown in Table 2. This parameter was calculated based on statistics that relate  
 102 the effect of increased air pollution on health outcomes in different types of studies (time series and  
 103 cohort, for example)<sup>8</sup>.

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<sup>8</sup> The set of studies used to define beta parameters is the same that used in another study made in Brazil based on real monitoring measures in six largest Brazilian Metropolitan Regions, allowing a comparison between the situation of different times but in the same epidemiological bases.

105 **Table 2**

106 Beta parameter used to calculate the relative risk of mortality and morbidity

Health outcome	Cause	Beta	Source
Mortality	All causes	0.06	WHO (2006)
Hospitalizations	Cardiovascular	0.18	Pope <i>et al.</i> (2004)
	Lung cancer	0.40	Hamra <i>et al.</i> (2014)
	Respiratory diseases in the elderly	0.31	Cançado <i>et al.</i> (2006)
	Pneumonia in children	0.21	Cançado <i>et al.</i> (2006)

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108 Economic methodology refers to the valuation of the costs avoided in hospitalizations in the  
 109 public network and the valuation of deaths that are averted based on the labor productivity method  
 110 and the gross domestic product (GDP).

111 To calculate the total value of hospitalizations, the mean value of hospitalizations in each  
 112 age group  $x$  to  $x+n$  and cause  $z$  at time  $t$  ( ${}_n GMe_x^{z,t}$ ) was multiplied by the number of air pollution-  
 113 attributable (in the case of B5) and preventable (for additions of B7 and B20) hospitalizations in  
 114 each year  $t$  in the age group  $x$  to  $x+n$  and cause  $z$  ( ${}_n I_x^{q,z,t}$ ), which is produced by the hospitalization  
 115 estimates that are calculated in (3):

$$116 \quad G^{z,t} = \sum_x GMe_x^{z,t} * {}_n I_x^{q,z,t} \quad (3)$$

117 The average cost of hospitalizations for each cause was kept fixed at the 2012 level. Thus,  
 118 spending is projected at 2012 prices.

119 The valuation of deaths from air pollution was performed using the method based on the  
 120 economic cost of deaths from the total lost productivity given by the GDP. Thus, the number of  
 121 preventable deaths ( $d^{Y,BX}$ ) for each added biodiesel fraction was multiplied by the GDP per capita  
 122 in each metropolitan area ( $GDP^{2012,MA}$ ) at 2012 prices in order to have the forecast of cost of death

123  $Z^{t(p)}$ :

$$124 \quad \sum Z^{t(p)} = GDP^{2012,MA} * d^{Y,BX} \quad (4)$$

125 Because the GDP *per capita* is not presented by age group, the GDP is multiplied by the  
 126 total number of deaths regardless of age. The GDP per capita of each metropolitan area was

127 obtained from the time series that was published by the IBGE and calculated at the 2012 value  
 128 using the IBGE implicit deflator series.

### 129 3. Results

130 This section reports the results of the projections of deaths, public hospital admissions, cost  
 131 of public hospital admissions and the valuation of deaths from 2015 to 2025.

132 Table 3 outlines the number of deaths for five-year periods from 2015 to 2025 for MASP  
 133 and MARJ, the total number and cost of deaths that are attributable to air pollution in the current  
 134 scenario of 5% biodiesel from 2015 to 2025, and the numbers avoided due to a gradual increase of  
 135 7% and 20% biodiesel in diesel by 2025.

136 **Table 3**

137 Number of attributable (B5) and preventable deaths for each biodiesel fraction added from  
 138 2015 to 2025 – MASP and MARJ<sup>1</sup>

São Paulo	Number of deaths				Cost of deaths (US\$ from 2014)			
	2015	2020	2025	2015-2025	2015	2020	2025	2015-2025
Attributable deaths (B5)	4,699	5,118	5,648	56,550	393,553,368	393,553,368	393,553,368	4,735,893,766
Benefit - B7	-100	-109	-120	-1,200	-8,351,909	-8,351,909	-8,351,909	-100,504,196
Benefit - B20	-615	-670	-724	-7,319	-51,264,533	-51,264,533	-51,264,533	-612,732,491
Rio de Janeiro	Number of deaths				Cost of deaths (US\$ from 2014)			
	2015	2020	2025	2015-2025	2015	2020	2025	2015-2025
Attributable deaths (B5)	4,39	4,665	5,007	51,474	239,601,945	254,603,758	273,271,594	2,809,207,680
Benefit - B7	-80	-85	-92	-943	-4,389,969	-4,664,863	-5,006,901	-51,470,393
Benefit - B20	-487	-518	-556	-5,712	-26,589,541	-28,254,347	-30,325,990	-311,748,534

139 **Source:** Mortality Information System (SIM/DATASUS), IBGE mortality projections (2013 Revision) and the  
 140 Institute of Applied Economic Research Database (Base de Dados do Instituto de Pesquisa Econômica Aplicada –  
 141 IPEADATA (2012)).

142 Note: (1) The average exchange rate of R\$/US\$ 2.35 from 2014, according to IPEADATA data, was employed.

143 The results indicate that the total number of deaths that are attributable to PM<sub>2.5</sub> would  
 144 exceed 56,000 deaths for all causes in the MASP and approximately 51,000 in the MARJ if the  
 145 current scenario of 5% biodiesel remained constant across all years of the projection.  
 146 Approximately 1,200 and 7,319 deaths could be avoided in the scenarios of 7% biodiesel adoption  
 147 and 20% biodiesel adoption in the 10-year period in the MASP, respectively. Approximately 943

148 deaths and 5,712 deaths would be avoided in the MARJ with the extreme scenarios of 7% biodiesel  
149 and 20% biodiesel, respectively.

150 The number of attributable (B5) or preventable (B7 and B20) deaths over the years  
151 increased in all scenarios. Because the pollution scenario was kept constant throughout the  
152 projection period, the results are attributed to an increase in the number of projected deaths due to a  
153 population increase.

154 The estimated cost of early deaths that are attributable to air pollution from lost productivity  
155 in the current scenario of 5% biodiesel blend would be nearly US\$ 5 billion in the MASP and  
156 nearly US\$ 3 billion in the MARJ from 2015 to 2025. The addition of only 7% biodiesel would  
157 cause a gain of more than US\$ 100 million from preventable deaths during this period in São Paulo.  
158 US\$ 612 million in national production (measured by GDP) would not be lost with the maximum  
159 addition of biodiesel (20%). In the MARJ, the gain in productivity estimated by the reduction of  
160 deaths from 2015 to 2025 would be approximately US\$ 51 million with the addition of B7 and  
161 approximately US\$ 312 million with the addition of B20.

162 Table 4 outlines the number of air pollution-attributable and preventable public hospital  
163 admissions after gradual addition of biodiesel for all selected diseases and the most vulnerable age  
164 groups: selected cardiovascular diseases and lung cancer for the percentage of the population older  
165 than 40 years and respiratory diseases in the elderly and children (younger than 5 years). In 2015,  
166 the number of air pollution-attributable public hospital admissions (B5) was 14,201 in the MASP  
167 and 4,736 in the MARJ, which would be 180 thousand for the MASP and 60 thousand for the  
168 MARJ in the 10-year period from 2015 to 2025.

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**Table 4**

Number of air pollution-attributable (B5) and preventable hospitalizations for each fraction of biodiesel added yearly, from 2015 to 2025 – MASP and MARJ<sup>1</sup>

São Paulo	Number of hospitalizations				Cost of hospitalizations (US\$ from 2014)			
	2015	2020	2025	2015-2025	2015	2020	2025	2015-2025
<b>Attributable hospitalizations (B5)</b>	14,201	16,297	18,709	179,948	14,364,437	16,877,296	19,630,620	186,184,013
<b>Benefit - B7</b>	-283	-324	-372	-3,583	-287,863	-338,052	-392,99	-3,729,116
<b>Benefit - B20</b>	-1,758	-2,016	-2,265	-22,003	-1,787,431	-2,099,192	-2,390,503	-22,887,907
Rio de Janeiro	Number of hospitalizations				Cost of hospitalizations (US\$ from 2014)			
	2015	2020	2025	2015-2025	2015	2020	2025	2015-2025
<b>Attributable hospitalizations (B5)</b>	4,736	5,173	6,156	59,689	3,791,426	4,342,184	4,904,163	47,798,384
<b>Benefit - B7</b>	-80	-92	-104	-1,011	-65,083	-74,511	-84,117	-820,183
<b>Benefit - B20</b>	-490	-555	-636	-6,167	-396,607	-454,077	-512,637	-4,998,260

173 **Source:** Mortality Information System (SIM/DATASUS), IBGE mortality projections (2013 Revision) and IPEADATA  
174 (2012).

175 **Note:** (1) The average exchange rate of R\$/US\$ 2.35 from 2014, according to IPEADATA data, was employed.

176 Nearly 4,000 public hospital admissions would be avoided in the MASP and approximately  
177 1,000 public hospital admissions would be avoided in the MARJ if 7% biodiesel were added to  
178 diesel from 2015 to 2025. Approximately 22,000 hospitalizations in São Paulo would be avoided  
179 and more than 6,000 hospitalizations in Rio de Janeiro would be avoided if B20 were adopted since  
180 2015.

181 The savings generated by reducing hospitalizations in the 2015-2025 period would be  
182 approximately US\$ 4 million in the MASP and US\$ 820 thousand in the MARJ with B7 and  
183 approximately US\$ 23 million and US\$ 5 million by adopting B20 in the MASP and MARJ,  
184 respectively, compared with US\$ 186 million in the MASP and US\$ 48 million in the MARJ spent  
185 on public hospital admissions with B5 in the 10-year period.

186 Table 5 shows the combined results of the number of deaths, public hospital admissions,  
187 cost of deaths and spending on public hospital admissions from 2015 to 2025 for MASP and MARJ.  
188 More than 108,000 deaths will be observed in 11 years at a cost of lost productivity—slightly  
189 higher than US\$ 7 billion if 5% biodiesel (B5) prevails. More than 2,000 deaths can be avoided in  
190 both metropolitan areas if the percentage of biodiesel in diesel increased to 7% at a cost avoidance

191 of over US\$ 134 million. A leap to more than 13,000 prevented deaths and a gain generated from  
192 averted lost productivity that exceeds US\$ 816 million would occur if the percentage of biodiesel  
193 increased to 20% (B20).

194 **Table 5**

195 Summary of cumulative deaths, cost of deaths, public hospital admissions and spending on  
196 public hospital admissions, from 2015 to 2025 – MASP and MARJ<sup>1</sup>

Attributable and preventable mortality and morbidity	Deaths	Cost of deaths (US\$ de 2014)	Public hospital admissions	Spending on public hospital admissions (US\$ from 2014)
Attributable years of life lost (B5)	108,025	6,665,785,112	239,635	206,713,772
Benefit - B7	-2,143	-134,263,264	-4,593	-4,019,118
Benefit - B20	-13,031	-816,740,754	-28,169	-24,636,275

197 **Source:** Mortality Information System (SIM/DATASUS), IBGE mortality projections (2013 Revision) and  
198 IPEADATA (2012).

199 Note: (1) The average exchange rate of R\$/US\$ 2.66 from 2014, according to IPEADATA data, was employed.

200 A total of 239,635 public hospital admissions would occur in the MASP and MARJ using  
201 B5 from 2015 to 2025, for a public cost of US\$ 207 million. A potential reduction of 4,539 public  
202 hospital admissions is estimated with the introduction of B7 in 2015, which could increase to  
203 28,169 prevented public hospital admissions if B20 had been adopted. The addition of B7 and B20  
204 represents savings on hospitalizations of approximately US\$ 4 million and US\$ 25 million,  
205 respectively.

#### 206 **4. Discussion**

207 This study presents the results of a simulation of the addition of different proportions of  
208 biodiesel to diesel in the heavy duty fleet of São Paulo and Rio de Janeiro. The magnitude of the  
209 results indicates the importance of this study toward guiding government decisions regarding how  
210 city interventions may generate tremendous benefits to the health of the population exposed to air  
211 pollution.

212 The estimated health impact on both metropolitan areas from particulate matter (PM<sub>2.5</sub>)  
213 emissions from the B5 blend (5% addition of biodiesel to diesel) were calculated in this study. The  
214 impact exceeds 108,000 deaths and 240,000 public hospital admissions, tallied from 2015 to 2025,

215 at a public cost of approximately US\$ 7 billion and US\$ 207 million (in lost productivity),  
216 respectively. Introducing B7 could prevent more than 2,000 early deaths, which would increase to  
217 13,000 lives if the share of biodiesel in diesel increased to 20% (B20); this reduction corresponds to  
218 a reduced cost of lost productivity, which exceeds US\$ 134 million and US\$ 816 million,  
219 respectively. Introducing B7 may reduce public hospital admissions by approximately 4,539, which  
220 would increase to 28,000 if B20 is adopted, which saves the country approximately US\$ 4 million  
221 and US\$ 25 million, respectively.

222 During a recent surge of interest in research, interventions that are designed to reduce  
223 pollutant concentrations and improve outcomes associated with human health, responsibility and  
224 accountability—cost-benefit analysis of environmental regulations—have been considered  
225 invaluable to their evaluation. Studies indicate that decreased air pollution levels from an  
226 intervention generate benefits for public health, particularly with respect to reducing mortality and  
227 cardiovascular and respiratory morbidity and savings in public health spending, which is consistent  
228 with our study (Henschel *et al.*, 2012). Several interventions were evaluated: interventions  
229 attributed to unintentional air pollution events—such as the strike in a steel mill in Utah Valley,  
230 USA (Pope, 1989, Pope *et al.*, 1992; Ransom and Pope, 1992);—interventions toward reducing air  
231 pollutant emissions, for example, the ban on coal sales in Dublin, Ireland in 1990 (Goodman *et al.*,  
232 2012; Kelly and Clancy, 1984), or automobile traffic, such as the London congestion charging and  
233 the Stockholm congestion charging trial (Eliasson *et al.*, 2009; Johanson *et al.*, 2009; Tonne *et al.*,  
234 2008, Tonne *et al.*, 2009) or during the Atlanta and Beijing Olympics in 1996 and 2008,  
235 respectively (Hou *et al.*, 2010; Wang *et al.*, 2009). All cases showed a considerable reduction in the  
236 level of air pollutants, including PM<sub>10</sub> emissions, which reduces mortality rates, especially from  
237 respiratory causes. These experiments demonstrated the causal link between air pollution and  
238 adverse health effects. Other types of studies employ modeling and other methods to evaluate  
239 public policy scenarios, such as the model designed in this study.

240 For example, modeling studies on the benefits from the 1990 Clean Air Act Amendment in  
241 the United States indicated that the clean air costs are estimated at US\$ 65 billion annually, and the  
242 benefits total US\$ 2 trillion (USEPA, 2015). This finding reveals that the average benefits estimate  
243 exceeds costs by a factor of more than 30 to one (and the highest benefit estimate exceeds costs by  
244 90 times). The economic benefits from improved worker health and productivity and the savings in  
245 air pollution-related health costs outweigh air pollution control costs. Regarding the Clean Air Act,  
246 a meta-analysis focused on the benefits from legislation for children; until 2010, the benefits  
247 showed an additional benefit in morbidity of approximately US\$ 1-2 billion (in 1990 values) to US\$  
248 8 billion (hospitalizations, emergency room visits, school absences and low birth weight) and in  
249 mortality ranging from US\$ 600 million to US\$ 100 billion (USEPA, 2015).

250 In the US, more than 25 million children breathe polluted air on diesel school buses. In an  
251 interesting study about diesel, Adar *et al.* (2015) perform a natural experiment that characterizes the  
252 exposures and health of 275 school bus riders before, during, and after the adoption of clean  
253 technologies and fuels between 2005 and 2009. The study indicated that fine and ultrafine particle  
254 concentrations were 10-50% lower on buses that use ultralow-sulfur diesel (ULSD) and diesel  
255 oxidation catalysts (DOCs) and were associated with reduced exhaled nitric oxide (FeNO), greater  
256 changes in lung function (FEV1, FVC), and lower absenteeism (-8%), with stronger associations  
257 among patients with asthma. To a lesser extent, extrapolating to the U.S. population, DOCs and  
258 modified fuel/technologies likely reduced absenteeism by more than 14 million per year.

259 In this study, the demonstrated benefits from the addition of biodiesel to diesel caused PM  
260 emissions reductions using the B7 and B20 blends compared with the B5 blend. Barnwal and  
261 Sharma (2005) analyzed greenhouse gas emissions from biodiesel combustion processes and  
262 concluded that air pollutant emissions are 15% to 70% lower than the air pollutant emissions  
263 reductions from fossil diesel combustion processes.

264 The effect of the addition of biodiesel to diesel on the concentrations of secondary pollutants,  
265 such as ozone (O<sub>3</sub>), are more difficult to predict. This study did not assess the health impact of the

266 secondary pollutant ozone from biodiesel replacement. The use of biodiesel enhances the emissions  
267 of ozone precursors (NO<sub>x</sub>) in compression ignition engines, compared with diesel. Barnwal and  
268 Sharma (2005) showed that NO<sub>x</sub> emissions increase by 2.6% with the B20 blend and increase by  
269 13.3% with B100.

270 Sánchez-Ccoyllo *et al.* (2006) investigated the effect of reactive hydrocarbons (RHCs) and  
271 NO<sub>x</sub> sensitivity on ozone production on meteorological variability. They described the impact of  
272 three meteorological variables (mixing height, wind speed and air temperature) on the ozone  
273 concentration, the reactive hydrocarbon (RHC) limitation and the nitrogen oxide (NO<sub>x</sub>) limitation  
274 on ozone formation in the area. They concluded that the reduction of the RHC emission inventory  
275 by 40% creates the best situation for promoting lower ozone concentrations in the MASP. Therefore,  
276 reducing RHC emissions are recommended for the MASP. However, RHC reactivity rates vary;  
277 thus, the RHCs that should be reduced to better control ozone levels in the MASP need to be  
278 determined. Any policy changes aimed at ozone control must consider the RHC/NO<sub>x</sub> ratio in the  
279 MASP. The reason for the decision to not include ozone is attributed to the limitations to its  
280 monitoring and the variables involved in its formation in the MASP, as shown in previous studies.  
281 In this context, the beneficial results of biodiesel may be valid in areas where O<sub>3</sub> photochemistry is  
282 similar to the O<sub>3</sub> photochemistry of Brazilian cities.

283 At the 21st session of the Conference of the Parties to the United Nations Framework  
284 Convention on Climate Change (COP 21), the WHO stated that

285 *“health protection should be a priority for investment, and that mitigating*  
286 *climate change can bring large and immediate benefits for health, and for the economy.*  
287 *Policies that reduce carbon emissions can also yield large, local, near-term health*  
288 *benefits for populations at all stages of development. The most obvious gains are from*  
289 *reducing the annual mortality attributable to ambient and household air pollution,*  
290 *which is among the largest causes of death globally. Implementing proven interventions*  
291 *to reduce emissions of short-lived climate pollutants, such as achieving higher vehicle*  
292 *emissions and efficiency standards, would be expected to save approximately 2.4*  
293 *million lives a year and reduce global warming by approximately 0.5°C by 2050.*  
294 *Placing a price on polluting fuels to compensate their negative health impacts would be*  
295 *expected to cut outdoor air pollution deaths by half, reduce carbon dioxide emissions*

296 *by more than 20%, and raise approximately US\$ 3 trillion per year in revenue – over*  
297 *half the total value of health spending by all of the world’s governments” (WHO,*  
298 *2015b).*

299 Local health co-benefits from the implementation of sustainable greenhouse gas emission  
300 (GEE) reduction strategies, especially in the transport and energy areas, including energy  
301 production from renewable or low-carbon sources, in addition to fossil fuels, have also been  
302 reported in several studies since 2009 (Haines *et al.*, 2009; InterAcademy Medical Panel, 2010;  
303 Nichols *et al.*, 2009; Woodcock *et al.*, 2009).

304 Patz *et al.* (2014) published the climate change, challenges and opportunities for global  
305 health. The consensus is substantial—that human behavior contributes to climate change.  
306 Substantial health and economic co-benefits are associated with reductions in fossil fuel combustion.

307 The set of studies underlines the importance of health co-benefits from an environmental  
308 intervention that is based on energy policy decision-making, as demonstrated in this study.

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